

Guidelines for mass casualty triage have been established

The terrorist events on 22 July 2011 highlighted the necessity for a well-functioning emergency preparedness system. Triage is a systematic categorisation of the patients' condition undertaken at the scene of injury on the basis of specific criteria. The goal is to ensure that each patient is sent to the right place at the right time. National guidelines for this recognised principle for disaster response have now been established.

Unnecessary use of health resources on patients with minor injuries is associated with heightened mortality in mass-casualty situations (1). Careful mass-casualty triage thus enables rescue workers to provide as much help as possible to the greatest possible number of victims. Rescue work in major disasters is a inter-disciplinary effort, and it is essential for all rescue workers to understand what priority to give to each patient. To date, Norwegian rescue workers have had no joint guidelines for mass casualty triage, and the need for a national standardisation has been pointed out (2, 3).

On average, Norway is struck by three major incidents each year (4). During the terrorist attack on 22 July 2011, experienced doctors performed high-quality mass casualty triage in the Government quarter and at Utøya island, despite the absence of national guidelines (5, 6). The next time a disaster requires extraordinary rescue efforts, the availability of resources and access to the disaster zone may require rescue workers from all response agencies to participate in the triage activity. Analyses of the response to the terrorist attack pointed out the need for guidelines for mass casualty triage across the emergency response agencies, to increase the ability for early identification of those patients who are in most need of resources first (5, 7).

Norwegian guidelines

In response to this criticism, the Directorate of Health has teamed up with the entire Norwegian emergency medical community to prepare a national manual for mass casualty triage (8). The manual is based on existing concepts and experiences from previous accidents where there has been an imbalance between available rescue resources and the number of injured patients. The purpose of the manual is to ensure that all rescue personnel use appropriate working methods and identical markings for those injured. The manual is freely available on the website of the Directorate of Health (8). The Directorate of Health has announced its ambition to keep the manual updated through revisions at regular intervals.

The new guidelines for mass casualty

triage do not refer to such key concepts of emergency preparedness as the organisation of the scene of injury or the distribution of tasks between the rescue services. A major challenge for the further development of national emergency preparedness will consist in the interaction between the Ministry of Justice and Public Security and

«Optimal handling of mass casualties starts with a structured scene of injury where everybody knows what needs to be addressed first»

the Ministry of Health and Care Services (9). We are therefore pleased to see that an inter-agency definition document for work on scenes of injury is currently being prepared. Such guidelines, which have long been desired, will define the areas of responsibility for the various emergency agencies in future crisis management.

While we are waiting for the definition document for work on scenes of injury, we are pleased to note that the new manual for mass casualty triage is in place. Optimal handling of mass casualties starts with a structured scene of injury where everybody knows what needs to be addressed first.

Marius Rehn

marius.rehn@norskluftambulanse.no

Stephen J.M. Sollid

Marius Rehn (born 1974) is Associate Professor at the University of Stavanger, Registrar at the Department of Anaesthesiology and Intensive Care, Akershus University Hospital, and Senior Researcher at the Norwegian Air Ambulance Foundation.

The author has completed the ICMJE form and declares no conflicts of interest.

Stephen J.M. Sollid (born 1972) is Associate Professor at the University of Stavanger, Consultant at the Air Ambulance Department, Division of Emergencies and Critical Care, Oslo University Hospital, and Chief Medical Officer of the Norwegian Air Ambulance Foundation. The author has completed the ICMJE form and declares no conflicts of interest.

References

1. Frykberg ER, Tepas JJ 3rd. Terrorist bombings. Lessons learned from Belfast to Beirut. Ann Surg 1988; 208: 569–76.
2. Fattah S, Krüger AJ, Andersen JE et al. Major incident preparedness and on-site work among Norwegian rescue personnel – a cross-sectional study. Int J Emerg Med 2012; 5: 40.
3. Rehn M, Lossius HM. Katastrofetriage – behov for en norsk standard. Tidsskr Nor Legeforen 2010; 130: 2112–3.
4. Jersin E. Storulykker i Norge 1970–2001. Trondheim: SINTEF, 2003.
5. Sollid SJ, Rimstad R, Rehn M et al. Oslo government district bombing and Utøya island shooting July 22, 2011: the immediate prehospital emergency medical service response. Scand J Trauma Resusc Emerg Med 2012; 20: 3.
6. Gaarder C, Jorgensen J, Kolstadbraaten KM et al. The twin terrorist attacks in Norway on July 22, 2011: the trauma center response. J Trauma Acute Care Surg 2012; 73: 269–75.
7. Helsedirektoratet. Læring for bedre beredskap. Helseinnsatsen etter terrorhendelsene 22. juli 2011. www.helsedirektoratet.no/publikasjoner/lering-for-bedre-beredskap-/Sider/default.aspx [9.9.2013].
8. Helsedirektoratet. Nasjonal veileder for masse-skadetriage. www.helsedirektoratet.no/publikasjoner/nasjonal-veileder-for-masse-skadetriage/Sider/default.aspx [9.9.2013].
9. Norges offentlige utredninger. Rapport fra 22. juli kommisjonen. NOU 2012: 14. www.regjeringen.no/pages/37994796/PDFs/NOU201220120014000DDPDFS.pdf [9.9.2013].

Received 12 August 2013, first revision submitted 3 September 2013, approved 11 November 2013.
Editor: Hanne Støre Valeur.